

SENATE JOURNAL
Seventieth General Assembly
STATE OF COLORADO
First Regular Session

1st Legislative Day Wednesday, January 7, 2015

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Prayer	By the chaplain, Dr. Gene Selander, Crystal Clear Ministries, Denver.	11
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Presentation of Colors	By Colorado Army National Guard, 2nd of the 135th General Support Aviation Battalion. Sergeant Benjamin T. Stocker Sergeant Bryan Becker Specialist Matthew Tilley Specialist Elaine Aquino	13
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Pledge of Allegiance	Sergeant Benjamin T. Stocker, 2014 State and Region 7 "Soldier of the Year".	19
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Musical Presentation	By the Diana Castro Band, performing "The Star-Spangled Banner" and "America the Beautiful". Members appearing include Diana Castro and Eddie Guion.	22
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Call to Order	The hour of 10:00 a.m. having arrived, the Senate of the 70th General Assembly of the State of Colorado, pursuant to law, was called to order by Senator Morgan Carroll, President of the Senate of the 69th General Assembly, State of Colorado.	25
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Roll Call	The roll call of the holdover Senators was called with the following result: Present -- Balmer, Baumgardner, Cadman, Carroll, Crowder, Heath, Hill, Hodge, Johnston, Jones, Kefalas, Marble, Newell, Scheffel, Steadman, Todd, Ulibarri -- Total: 17.	29
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COMMUNICATIONS FROM THE SECRETARY OF STATE

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Colorado General Election Results
November 4, 2014

State Senate - District 1

Counties: Cheyenne, Elbert, Kit Carson, Lincoln, Logan, Morgan, Phillips, Sedgwick, Washington, Weld, Yuma

	<u>Vote totals</u>	<u>Percentage</u>
Jerry Sonnenberg (REP)	45,689	85.30%
Doug Aden (ACN)	7,876	14.70%

State Senate - District 2

Counties: Clear Creek, El Paso, Fremont, Park, Teller

	<u>Vote totals</u>	<u>Percentage</u>
Kevin J. Grantham (REP)	38,895	74.92%
Martin T. Wirth (GRN)	13,019	25.08%

State Senate - District 3

Counties: Pueblo

	<u>Vote totals</u>	<u>Percentage</u>
Leroy M. Garcia, Jr. (DEM)	27,813	54.94%
George Rivera (REP)	22,814	45.06%

State Senate - District 5

Counties: Chaffee, Delta, Eagle, Gunnison, Hinsdale, Lake, Pitkin

	<u>Vote totals</u>	<u>Percentage</u>
Don Suppes (REP)	26,225	46.73%
Kerry Donovan (DEM)	27,526	49.04%
Lee Mulcahy (LIB)	2,374	4.23%

State Senate - District 6

Counties: Archuleta, Dolores, La Plata, Montezuma, Montrose, Ouray, San Juan, San Miguel

	<u>Vote totals</u>	<u>Percentage</u>
Ellen S. Roberts (REP)	43,482	100.00%

State Senate - District 7

Counties: Mesa

	<u>Vote totals</u>	<u>Percentage</u>
Claudette J. Konola (DEM)	16,506	29.43%
Ray Scott (REP)	39,580	70.57%

State Senate - District 9

Counties: El Paso

	<u>Vote totals</u>	<u>Percentage</u>
Kent Lambert (REP)	53,867	100.00%

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State Senate - District 11

Counties: El Paso

	<u>Vote totals</u>	<u>Percentage</u>
Michael Merrifield (DEM)	18,815	52.16%
Bernie Herpin (REP)	14,978	41.52%
Norman "Paotie" Dawson (LIB)	2,282	6.33%

State Senate - District 13

Counties: Weld

	<u>Vote totals</u>	<u>Percentage</u>
Joe Perez (DEM)	14,879	36.34%
John Cooke (REP)	26,063	63.66%

State Senate - District 15

Counties: Larimer

	<u>Vote totals</u>	<u>Percentage</u>
Kevin Lundberg (REP)	47,581	100.00%

State Senate - District 16

Counties: Boulder, Denver, Gilpin, Jefferson

	<u>Vote totals</u>	<u>Percentage</u>
Jeanne Nicholson (DEM)	33,734	48.63%
Tim Neville (REP)	35,631	51.37%

State Senate - District 19

Counties: Jefferson

	<u>Vote totals</u>	<u>Percentage</u>
Laura J. Woods (REP)	29,907	47.61%
Rachel Zenzinger (DEM)	29,244	46.56%
Gregg Miller (LIB)	3,664	5.83%

State Senate - District 20

Counties: Jefferson

	<u>Vote totals</u>	<u>Percentage</u>
Cheri Jahn (DEM)	33,543	46.81%
Larry Queen (REP)	33,104	46.19%
Chris Heismann (LIB)	5,018	7.00%

State Senate - District 22

Counties: Jefferson

	<u>Vote totals</u>	<u>Percentage</u>
Tony Sanchez (REP)	29,174	48.88%
Andy Kerr (DEM)	30,510	51.12%

State Senate - District 24

Counties: Adams

	<u>Vote totals</u>	<u>Percentage</u>
Judy Solano (DEM)	25,268	49.13%
Beth Martinez Humenik (REP)	26,164	50.87%

State Senate - District 30

Counties: Douglas

	<u>Vote totals</u>	<u>Percentage</u>
Chris Holbert (REP)	39,897	62.51%
Bette Davis (DEM)	21,566	33.79%
Eric Price (LIB)	2,359	3.70%

State Senate - District 32

Counties: Denver

	<u>Vote totals</u>	<u>Percentage</u>
Dawne Murray (REP)	17,356	31.12%
Irene Aguilar (DEM)	35,852	64.29%
Darrell Dinges (LIB)	2,560	4.59%

State Senate - District 34

Counties: Denver

	<u>Vote totals</u>	<u>Percentage</u>
Lucia Guzman (DEM)	31,889	74.38%
Stuart Siffring (REP)	8,390	19.57%
Brian Scriber (LIB)	2,592	6.05%

State of Colorado
Department of
State

United States of America, ss. Certificate
State of Colorado

I, Scott Gessler, Secretary of State of the State of Colorado, certify that I have canvassed the "Abstract of Votes Cast" submitted in the State of Colorado, and do state that, to the best of my knowledge and belief, the persons listed on the attached list were duly elected to the office of Colorado State Senate by the qualified electors of the State of Colorado in the November 4, 2014 General Election.

In testimony whereof I have set my hand and affixed the Great Seal of the State of Colorado, at the City of Denver this 10th day of December 2014.

(signed)
Scott Gessler
Secretary of State

State Senate - District 1

	<u>Vote totals</u>	<u>Percentage</u>
Jerry Sonnenberg (REP)	45,689	85.30%

4465 CR 63
Sterling, CO 80751

State Senate - District 2

Kevin J. Grantham (REP)
318 W. Circle Dr.
Canon City, CO 81212

Vote totals Percentage
38,895 **74.92%**

State Senate - District 3

Leroy M. Garcia, Jr. (DEM)
41 Portero Dr.
Pueblo, CO 81005

Vote totals Percentage
27,813 **54.94%**

State Senate - District 5

Kerry Donovan (DEM)
4207 Columbine Dr. #5
Vail, CO 81657

Vote totals Percentage
27,526 **49.04%**

State Senate - District 6

Ellen S. Roberts (REP)
817 Nusbaum Road
Durango, CO 81301

Vote totals Percentage
43,482 **100.00%**

State Senate - District 7

Ray Scott (REP)
2253 Kingston Rd.
Grand Junction, CO 81507

Vote totals Percentage
39,580 **70.57%**

State Senate - District 9

Kent Lambert (REP)
990 Point of the Pines Dr.
Colorado Springs, CO 80919

Vote totals Percentage
53,867 **100.00%**

State Senate - District 11

Michael Merrifield (DEM)
907 N. Sheridan Ave.
Colorado Springs, CO 80909

Vote totals Percentage
18,815 **52.16%**

State Senate - District 13

John Cooke (REP)
1930 Prospect Pl.
Greeley, CO 80631

Vote totals Percentage
26,063 **63.66%**

State Senate - District 15

Kevin Lundberg (REP)
2525 WCR 8
Berthoud, CO 80513

Vote totals Percentage
47,581 **100.00%**

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State Senate - District 16

Tim Neville (REP)
6344 S. Chase St.
Littleton, CO 80123

Vote totals Percentage
35,631 **51.37%**

State Senate - District 19

Laura J. Woods (REP)
7034 Carr St.
Arvada, CO 80004

Vote totals Percentage
29,907 **47.61%**

State Senate - District 20

Cheri Jahn (DEM)
3580 High Ct.
Wheat Ridge, CO 80033

Vote totals Percentage
33,543 **46.81%**

State Senate - District 22

Andy Kerr (DEM)
1680 S. Iris Way
Lakewood, CO 80232

Vote totals Percentage
30,510 **51.12%**

State Senate - District 24

Beth Martinez Humenik (REP)
11831 Grape Ct.
Thornton, CO 80233

Vote totals Percentage
26,164 **50.87%**

State Senate - District 30

Chris Holbert (REP)
10138 Severn Lane
Parker, CO 80134

Vote totals Percentage
39,897 **62.51%**

State Senate - District 32

Irene Aguilar (DEM)
3071 S. Irving St.
Denver, CO 80236

Vote totals Percentage
35,852 **64.29%**

State Senate - District 34

Lucia Guzman (DEM)
2090 Hooker St.
Denver, CO 80211

Vote totals Percentage
31,889 **74.38%**

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Credentials Committee

On motion of Majority Leader Scheffel, and with unanimous consent of the Senate, a committee of three was appointed by the President as the Committee on Credentials. The President appointed Senators Scheffel, Chair, Lundberg, and Heath as members of the Committee.

The President announced that the Senate would be in recess so that the Committee on Credentials could meet and prepare its report.

Senate in recess. Senate reconvened.

REPORT OF THE COMMITTEE ON CREDENTIALS

January 7, 2015

Madam President:

Your committee on credentials, to which was referred the list of the members of the Senate for the 70th General Assembly of the State of Colorado, transmitted by the Secretary of State, begs leave to report that the persons named therein constitutes a true and correct list of the members as shown by the election certificate and records in the office of the Secretary of State, and your committee recommends that the list so furnished and read be adopted as the temporary roll call of the Senate of the 70th General Assembly of the State of Colorado.

(signed)
 Majority Leader Scheffel, Chair
 Assistant Majority Leader Lundberg
 Assistant Minority Leader Heath

On motion of Majority Leader Scheffel, the report of the Committee on Credentials was read and adopted by unanimous consent of the Senate.

On motion of Majority Leader Scheffel, and with the unanimous consent of the Senate, the President appointed a committee composed of Senators Neville, Lundberg, and Ulibarri to wait upon Chief Justice Nancy Rice of the Colorado Supreme Court and request him to administer the oath of office to the Senators-elect.

The President announced that the Senate would be in recess until the return of the Committee with the Chief Justice Rice

Senate in recess. Senate reconvened.

Chief Sergeant-at-Arms Frank Lombardi announced the arrival of the Committee and Chief Justice Rice.

Oath of Office

The Chief Justice administered the Oath of Office to the Senators-elect.

Roll Call

The roll call of the Senators-elect was called with the following result:
 Present: Aguilar, Cooke, Donovan, Garcia, Grantham, Guzman, Holbert, Jahn, Kerr, Lambert, Lundberg, Martinez Humenik, Merrifield, Neville, Roberts, Scott, Sonnenberg, Woods -- Total: 18.

Quorum

The President announced a Senate membership of 35 present, 0 absent, and 0 excused and that a quorum was present.

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Senate in recess. Senate reconvened.

On motion of Majority Leader Scheffel, and with the unanimous consent of the Senate, the temporary roll call of the Senate was made the permanent roll call of the Senate.

Election of President

On motion of Majority Leader Scheffel and seconded by Senator Heath, Senator Bill Cadman was nominated as President of the Senate.

Majority Leader Scheffel moved that the nominations for President of the Senate be closed and that a unanimous vote be cast for Senator Bill Cadman. The motion was adopted by a unanimous vote.

Election of President pro tem

On motion of Majority Leader Scheffel and seconded by Minority Leader Carroll, Senator Ellen Roberts was nominated as President pro tem of the Senate.

Majority Leader Scheffel moved that the nominations for President pro tem of the Senate be closed and that a unanimous vote be cast for Senator Ellen Roberts. The motion was adopted by a unanimous vote.

Senate in recess. Senate reconvened.

INTRODUCTION AND CONSIDERATION OF RESOLUTIONS

SJR15-001

by Senator(s) Scheffel, Cadman, Carroll; also Representative(s) Duran, Hullinghorst, DelGrosso--Concerning the adoption of the Joint Rules as the temporary Joint Rules of the Seventieth General Assembly.

On motion of Majority Leader Scheffel, the resolution was adopted by the following roll call vote:

Table with 4 columns: YES, NO, EXCUSED, ABSENT and 4 rows of names and their corresponding votes.

SR15-001

by Senator(s) Scheffel, Cadman, Carroll; --Concerning the temporary Rules of the Senate.

On motion of Majority Leader Scheffel, the resolution was adopted by the following roll call vote:

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YES	35	NO	0	EXCUSED	0	ABSENT	0
Aguilar	Y	Guzman	Y	Kerr	Y	Scheffel	Y
Balmer	Y	Heath	Y	Lambert	Y	Scott	Y
Baumgardner	Y	Hill	Y	Lundberg	Y	Sonnenberg	Y
Carroll	Y	Hodge	Y	Marble	Y	Steadman	Y
Cooke	Y	Holbert	Y	Martinez	Y	Todd	Y
Crowder	Y	Jahn	Y	Merrifield	Y	Ulibarri	Y
Donovan	Y	Johnston	Y	Neville T.	Y	Woods	Y
Garcia	Y	Jones	Y	Newell	Y	President	Y
Grantham	Y	Kefalas	Y	Roberts	Y		

Election of Secretary

On motion of Majority Leader Scheffel, Cindi L. Markwell was nominated to serve as Secretary of the Senate during the First Regular Session of the Seventieth General Assembly. The motion was adopted by a unanimous vote.

Oath of Office

The President administered the oath of office to Cindi L. Markwell as Secretary of the Senate.

On motion of Majority Leader Scheffel, and with the unanimous consent of the Senate, the President appointed Senators Hill, Sonnenberg, and Garcia as members of the committee to notify the House of Representatives that the Senate was organized and ready for business.

A majority of all members elected to the Senate having voted in the affirmative, the motion was **adopted**.

On motion of Majority Leader Scheffel, and with the unanimous consent of the Senate, the President appointed Senators Cooke, Crowder, and Donovan as members of the committee to notify the Governor that the Senate was organized and ready for business.

A majority of all members elected to the Senate having voted in the affirmative, the motion was **adopted**.

Senate in recess. Senate reconvened.

MESSAGE FROM THE HOUSE

January 7, 2015

Mr. President:

The House has adopted and transmits herewith HJR15-1001.

INTRODUCTION AND CONSIDERATION OF RESOLUTIONS

HJR15-1001 by Representative(s) Duran, Hullinghorst, DelGrosso; also Senator(s) Scheffel, Cadman, Carroll--Concerning a Joint Session of the House of Representatives and the Senate of the Seventieth General Assembly for the purpose of canvassing the votes for certain officials at the election held November 4, 2014.

On motion of Majority Leader Scheffel, the resolution was **adopted** by the following roll call vote:

YES	35	NO	0	EXCUSED	0	ABSENT	0
Aguilar	Y	Guzman	Y	Kerr	Y	Scheffel	Y
Balmer	Y	Heath	Y	Lambert	Y	Scott	Y
Baumgardner	Y	Hill	Y	Lundberg	Y	Sonnenberg	Y
Carroll	Y	Hodge	Y	Marble	Y	Steadman	Y
Cooke	Y	Holbert	Y	Martinez	Y	Todd	Y
Crowder	Y	Jahn	Y	Merrifield	Y	Ulibarri	Y
Donovan	Y	Johnston	Y	Neville T.	Y	Woods	Y
Garcia	Y	Jones	Y	Newell	Y	President	Y
Grantham	Y	Kefalas	Y	Roberts	Y		

COMMITTEE APPOINTMENTS

November 20, 2014

Mr. Mike Mauer
 Director, Legislative Council
 200 E. Colfax, Rm 029
 Denver, CO 80203

Dear Mr. Mauer,

Pursuant to Senate rules the Majority Leader is responsible for determining the size of the Senate committees of reference and for appointing majority party members to each committee.

The sizes of the Senate committees of reference are as follows:

Senate Business, Labor and Technology:

5 members of the majority party and 4 members of the minority party

Senate Judiciary:

3 members of the majority party and 2 members of the minority party

Senate State, Veterans and Military Affairs:

3 members of the majority party and 2 members of the minority party

Senate Agriculture, Natural Resources and Energy:

5 members of the majority party and 4 members of the minority party

Senate Education:

5 members of the majority party and 4 members of the minority party

Senate Health and Human Services:

3 members of the majority party and 2 members of the minority party

Senate Local Government:

4 members of the majority party and 3 members of the minority party

Senate Transportation:

3 members of the majority party and 2 members of the minority party

Senate Finance:

3 members of the majority party and 2 members of the minority party

Senate Appropriations:

4 members of the majority party and 3 members of the minority party

The members of the Senate committees of reference for the majority party are as follows:

Senate Business, Labor and Technology

- Senator David Balmer Chair
- Senator-elect Chris Holbert Vice Chair
- Senator Randy Baumgardner
- Senator-elect Tim Neville
- Senator-elect Laura Woods

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Senate Judiciary	1
Senator Ellen Roberts Chair	2
Senator Kevin Lundberg Vice Chair	3
Senator-elect John Cooke	4
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Senate State, Veterans and Military Affairs	6
Senator-elect Ray Scott Chair	7
Senator-elect Jerry Sonnenberg Vice Chair	8
Senator Owen Hill	9
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Senate Agriculture, Natural Resources and Energy	11
Senator-elect Jerry Sonnenberg Chair	12
Senator Ellen Roberts Vice Chair	13
Senator Randy Baumgardner	14
Senator-elect Ray Scott	15
Senator-elect John Cooke	16
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Senate Education	18
Senator Owen Hill Chair	19
Senator Vicki Marble Vice Chair	20
Senator-elect Tim Neville	21
Senator-elect Chris Holbert	22
Senator-elect Laura Woods	23
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Senate Health and Human Services	25
Senator Kevin Lundberg Chair	26
Senator David Balmer Vice Chair	27
Senator Larry Crowder	28
Senator-elect Beth Martinez Humenik	29
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Senate Local Government	31
Senator Vicki Marble Chair	32
Senator David Balmer Vice Chair	33
Senator Larry Crowder	34
Senator-elect Beth Martinez Humenik	35
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Senate Transportation	37
Senator Randy Baumgardner Chair	38
Senator-elect Ray Scott Vice Chair	39
Senator-elect John Cooke	40
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Senate Finance	42
Senator-elect Tim Neville Chair	43
Senator Owen Hill Vice Chair	44
Senator-elect Chris Holbert	45
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Senate Appropriations	47
Senator Kevin Grantham Chair	48
Senator Kent Lambert Vice Chair	49
Senator-elect Jerry Sonnenberg	50
Senator-elect Laura Woods	51
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Please let me know if you have any questions.	53
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Sincerely,	55
(signed)	56
Mark Scheffel	57
Senate Majority Leader	58
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November 24, 2014	61
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Mike Mauer	63
Executive Director	64
Legislative Council	65
200 E. Colfax	66
Denver, CO 80203	67
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As you know, Senate rules require that as the Minority Leader, I determine the minority party's appointments to the 2015 Legislative Committees of Reference. Below are the appointments.	69
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	<u>Majority</u>	<u>Minority</u>	<u>Committee Size</u>	
State Affairs	3	2	5	1
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BLT	5	4	9	3
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Judiciary	3	2	5	5
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Education	5	4	9	7
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HHS	3	2	5	9
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Agriculture	5	4	9	11
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Finance	3	2	5	13
				14
Local Government	4	3	7	15
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Transportation	3	2	5	17
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Appropriations	4	3	7	19
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<u>Agriculture</u>				24
Senator Mary Hodge				25
Senator-elect Kerry Donovan				26
Senator-elect Leroy Garcia				27
Senator Matt Jones				28
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<u>Business, Labor and Technology</u>				30
Senator Rollie Heath				31
Senator Irene Aguilar				32
Senator Cheri Jahn				33
Senator Linda Newell				34
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<u>Education</u>				36
Senator Andy Kerr				37
Senator Mike Johnston				38
Senator Nancy Todd				39
Senator-elect Michael Merrifield				40
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<u>Finance</u>				42
Senator Mike Johnston				43
Senator Andy Kerr				44
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<u>Appropriations</u>				46
Senator Pat Steadman				47
Senator Rollie Heath				48
Senator Mary Hodge				49
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<u>Health and Human Services</u>				51
Senator Irene Aguilar				52
Senator Linda Newell				53
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<u>Judiciary</u>				55
Senator Lucia Guzman				56
Senator-elect Michael Merrifield				57
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<u>Local Government</u>				59
Senator John Kefalas				60
Senator-elect Kerry Donovan				61
Senator Jessie Ulibarri				62
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<u>State Affairs</u>				64
Senator Jessie Ulibarri				65
Senator Matt Jones				66
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<u>Transportation</u>				68
Senator Nancy Todd				69
Senator-elect Leroy Garcia				70
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I am happy to answer any questions you may have.				72

Sincerely yours,
 (signed)
 Morgan Carroll
 Senate Minority Leader

November 21, 2014

Mr. Mike Mauer
 Director, Legislative Council
 200 E. Colfax, Rm 029
 Denver, CO 80203

Dear Mr. Mauer,

Pursuant to Senate rules the Majority Leader is responsible for appointing members of the Senate Majority to the Joint Budget Committee

I appoint, Senator Kent Lambert and Senator Kevin Grantham to the Joint Budget Committee.

Please let me know if you have any questions.

Sincerely,
 (signed)
 Mark Scheffel
 Senate Majority Leader

December 31, 2014

Mike Mauer
 Executive Director
 Legislative Council
 200 E. Colfax
 Denver, CO 80203

Mr. Mauer,

The Senate Democrats hereby appoint Senator Pat Steadman to the Joint Budget Committee for the 2015 Legislative Session.

Sincerely,
 (signed)
 Morgan Carroll
 Senate President

Cc: The Honorable Rollie Heath, Senate Majority Leader
 The Honorable Bill Cadman, Senate Minority Leader
 The Honorable Mark Ferrandino, Speaker of the House
 The Honorable Brian DeGrosso, Minority Leader
 Dan Cartin, Director of Legislative Legal Services
 Marilyn Eddins, Chief Clerk of the House
 Cindi Markwell, Secretary of the Senate
 Susan Liddle, Legislative Council Staff
 Mary Hodge, Honorable Senator
 Pat Steadman, Honorable Senator

December 31, 2014

Cindi Markwell
 Secretary of the Senate
 Colorado State Capitol
 Denver, CO 80203

Dear Secretary Markwell,

Pursuant to Senate rules I am appointing President Bill Cadman and myself to serve on the Senate Services Committee.

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Sincerely,
(signed)
Mark Scheffel
Senate Majority Leader

December 31, 2014

Mike Mauer
Executive Director
Legislative Council
200 E. Colfax
Denver, CO 80203

Mr. Mauer,

Pursuant to Rule 21(b), I am appointing Senator Morgan Carroll to serve on the Senate Services Committee.

Sincerely,
(signed)
Morgan Carroll
Senate President

Cc: The Honorable Rollie Heath, Senate Majority Leader
The Honorable Bill Cadman, Senate Minority Leader
The Honorable Dickey Lee Hullinghorst, Speaker of the House
The Honorable Brian DelGrosso, Minority Leader
Dan Cartin, Director of Legislative Legal Services
Marilyn Eddins, Chief Clerk of the House
Cindi Markwell, Secretary of the Senate
Susan Liddle, Legislative Council Staff

December 5, 2014

Mr. Mike Mauer
Director, Legislative Council
200 E. Colfax, Rm 029
Denver, CO 80203

Dear Mr. Mauer,

Pursuant to **CRS 2-3-301**, and with the consent of the Senate Minority Leader I am appointing Senators Bill Cadman, Mark Scheffel, Ellen Roberts, Kevin Lundberg, Vicki Marble, Morgan Carroll, Rollie Heath, Jessie Ulibarri and Matt Jones to the **Legislative Council Committee**.

Sincerely,
(signed)
Bill L. Cadman
Senate President-Elect
Colorado Senate

Cc: The Honorable Morgan Carroll, President of the Senate
The Honorable Mark Ferrandino, Speaker of the House of Representatives
The Honorable Dickey Lee Hullinghorst, Speaker-elect of the House of Representatives
The Honorable Brian DelGrosso, House Minority Leader
The Honorable Mark Scheffel, Senate Majority Leader-elect
The Honorable Ellen Roberts, Senate Pro Tem-elect
The Honorable Kevin Lundberg, Senate Assistant Majority Leader
The Honorable Vicki Marble, Senate Majority Caucus Chair-elect
The Honorable Rollie Heath, Senate Majority Leader
The Honorable Jessie Ulibarri, Senate Minority Caucus Chair-elect
The Honorable Matt Jones, Senate Minority Whip-elect
Cindi Markwell, Secretary of the Senate
Marilyn Eddins, Clerk of the House
Dan Cartin, Director of OLLS

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January 6, 2015

Mr. Mike Mauer
 Director, Legislative Council
 200 E. Colfax, Rm 029
 Denver, CO 80203

Dear Mr. Mauer,

Pursuant to **CRS 2-3-1702**, and with the consent of the Senate Minority Leader I am appointing Senator Ellen Roberts, Mark Scheffel, Michael Johnston, Pat Steadman and Senator-elect Ray Scott to the **Committee on Legal Services**.

Sincerely,
 (signed)
 Bill L. Cadman
 Senate President-Elect
 Colorado Senate

Cc: The Honorable Morgan Carroll, President of the Senate
 The Honorable Mark Ferrandino, Speaker of the House of Representatives
 The Honorable Dickey Lee Hullinghorst, Speaker-elect of the House of Representatives
 The Honorable Brian DelGrosso, House Minority Leader
 The Honorable Ellen Roberts, Senate President Pro Tem
 The Honorable Mark Scheffel, Majority Leader
 The Honorable Michael Johnston
 The Honorable Pat Steadman
 The Honorable Ray Scott
 Cindi Markwell, Secretary of the senate
 Marilyn Eddins, Clerk of the House
 Dan Cartin, Director of OLLS

December 2, 2014

Mr. Mike Mauer
 Director, Legislative Council
 200 E. Colfax, Rm 029
 Denver, CO 80203

Dear Mr. Mauer:

Pursuant to **CRS 2-3-101**, and with the consent of the Senate Minority Leader I am appointing Senators-elect Tim Neville, Chris Holbert and Senators Lucia Guzman and Cheri Jahn to the **Legislative Audit Committee**.

Sincerely,
 (signed)
 Bill L. Cadman
 Senate President-Elect
 Colorado Senate

Cc: The Honorable Morgan Carroll, President of the Senate
 The Honorable Mark Ferrandino, Speaker of the House of Representatives
 The Honorable Dickey Lee Hullinghorst, Speaker-elect of the House of Representatives
 The Honorable Brian DelGrosso, House Minority Leader
 The Honorable Tim Neville
 The Honorable Chris Holbert
 The Honorable Lucia Guzman
 The Honorable Cheri Jahn
 Cindi Markwell, Secretary of the senate
 Marilyn Eddins, Clerk of the House
 Dan Cartin, Director of OLLS

December 2, 2014

Mr. Mike Mauer
Director, Legislative Council
200 E. Colfax, Rm 029
Denver, CO 80203

Dear Mr. Mauer:

Pursuant to **CRS 2-3-301**, and with the consent of the Senate Minority Leader I am appointing Senators Randy Baumgardner, John Kefalas and Senator-elect Jerry Sonnenberg to the **Capital Development Committee**.

Sincerely,
(signed)
Bill L. Cadman
Senate President-Elect
Colorado Senate

Cc: The Honorable Morgan Carroll, President of the Senate
The Honorable Mark Ferrandino, Speaker of the House of Representatives
The Honorable Dickey Lee Hullinghorst, Speaker-elect of the House of Representatives
The Honorable Brian DelGrosso, House Minority Leader
The Honorable Randy Baumgardner
The Honorable John Kefalas
The Honorable Jerry Sonnenberg
Cindi Markwell, Secretary of the senate
Marilyn Eddins, Clerk of the House
Dan Cartin, Director of OLLS

APPOINTMENTS BY THE PRESIDENT

Legislative Council Pursuant to Section 2-3-301, C.R.S., the President appointed President Cadman and Senators Scheffel, Lundberg, Roberts, Marble, Carroll, Heath, Ulibarri, and Jones as members of the Legislative Council Committee.

Majority Leader Scheffel moved that the appointments to the Legislative Council Committee be confirmed.

A majority of all members elected to the Senate having voted in the affirmative, the motion was **adopted**.

Legal Services Pursuant to Section 2-3-502, C.R.S., the President appointed Senators Roberts, Scheffel, Scott, Steadman, and Johnston as members of the Committee on Legal Services.

Majority Leader Scheffel moved that the appointments to the Committee on Legal Services be confirmed.

A majority of all members elected to the Senate having voted in the affirmative, the motion was **adopted**.

Legislative Audit Pursuant to Section 2-3-101, C.R.S., the President appointed Senators Neville, Holbert, Guzman, and Jahn as members of the Legislative Audit Committee.

Majority Leader Carroll moved that the appointments to the Legislative Audit Committee be confirmed.

A majority of all members elected to the Senate having voted in the affirmative, the motion was declared **adopted**.

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Capital Development The President appointed Senators Baumgardner, Sonnenberg, and Kefalas as members of the Capital Development Committee.

Majority Leader Carroll moved that the appointments to the Capital Development Committee be confirmed.

A majority of all members elected to the Senate having voted in the affirmative, the motion was declared **adopted**.

MESSAGE FROM THE HOUSE

January 7, 2015

Mr. President:

The House has adopted and transmits herewith HJR15-1002.

INTRODUCTION AND CONSIDERATION OF RESOLUTIONS

HJR15-1002 by Representative(s) Duran; also Senator(s) Scheffel--Concerning a change to the joint rules of the Senate and House of Representatives regarding the name of the Business, Labor, Economic, and Workforce Development Committee.

On motion of Majority Leader Scheffel, the resolution **adopted** by the following roll call vote:

YES	35	NO	0	EXCUSED	0	ABSENT	0
Aguilar	Y	Guzman	Y	Kerr	Y	Scheffel	Y
Balmer	Y	Heath	Y	Lambert	Y	Scott	Y
Baumgardner	Y	Hill	Y	Lundberg	Y	Sonnenberg	Y
Carroll	Y	Hodge	Y	Marble	Y	Steadman	Y
Cooke	Y	Holbert	Y	Martinez	Y	Todd	Y
Crowder	Y	Jahn	Y	Merrifield	Y	Ulibarri	Y
Donovan	Y	Johnston	Y	Neville T.	Y	Woods	Y
Garcia	Y	Jones	Y	Newell	Y	President	Y
Grantham	Y	Kefalas	Y	Roberts	Y		

On motion of Majority Leader Scheffel, and with the unanimous consent of those elected to the Senate, the Senate stood in recess to hear the opening day remarks of Senate President Bill L. Cadman and Minority Leader Morgan Carroll. The text of President Cadman's remarks follow.

Senate in recess.

Nil Sine Numine - Colorado's State Motto.

Nothing without Providence.

This is a day of honor. This is a day of celebration. More than five million Coloradans have honored thirty-five state senators and sixty-five state representatives with their sacred trust. Today we celebrate their liberty, today we celebrate their freedom and to serve here, we swear an oath before God and man to protect their rights.

Nil Sine Numine.

We are especially honored to be in these chambers for the first "official day" after phase one of a historical renovation. 1
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Madam Secretary, you and your team are to be commended for driving this project and restoring the opulence of the people's chamber. 4
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Please join me in welcoming my special guests today. First and foremost, my wife Lisa, with our youngest son, Alex. 7
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Also joining us is my father and his wife. They were last here in 2003 for opening day in the House. And with us today is my sister Debra from Philadelphia. We have not all been together in the same room for nearly twenty years. 10
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I would be remiss if I didn't express my gratitude for my mom, who battled cancer for decades. An amazing woman with a huge heart and a great sense of humor, her wish was to live long enough to watch her three children graduate from high school. She got her wish and passed the year after I graduated. She was forty-two. Please indulge me as I light a candle in honor of her life. 14
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To say she would be proud today is certainly an understatement. But she would not be ecstatic - she was a Democrat, a staunch Democrat, which I learned after equipping her Volkswagen with a Nixon Now bumper sticker when I was twelve. 20
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Please help me thank some folks who answered the call to make today special for all of us...Color Guard, Dr. Selander, music from my good friend Diana Castro and her band. Please join me in a special welcome to former President John Andrews. 24
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Colleagues, let me welcome you to the Seventieth General Assembly for the state of Colorado. It is official now, the Secretary of State has certified your elections; the Chief Justice of the Supreme Court has sworn in our new members. 28
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To our holdovers, of which I am one, welcome back. To our re-elected members, congratulations and welcome back to you -- especially those who were in very tough elections. 32
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To our newly elected members, Senator Donovan, Senator Neville, Senator Merrifield, Senator Cooke, Senator Woods, Senator Garcia, Senator Martinez Humenik, Senator Holbert, Senator Sonnenberg and Senator Scott, congratulations to each of you. 36
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To our former colleagues, Senators Herpin, Rivera, Zenzinger and Nicholson, who campaigned valiantly, yet did not prevail, let's share our appreciation for their service. There are people here and at home who make it possible for us to do what we do, they support and encourage us, they take care of our home lives in our absence - for some of us, that's more often than not. They pay our bills, handle the kids, the carpools, the homework, put the trash cans out - for us it's on Wednesday - right Alex? 40
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We need to thank our family members for all they do. Thank you for standing and being recognized, it's truly the least we can do. 47
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As wonderful as days like this are with our loved ones, they can be extremely tough for those who have lost theirs. Sadly, someone who would have been standing here today is missing, someone who has been with us in this chamber on many opening days, and other significant days as well. 50
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Senator Steadman, none of us have forgotten how tough special days can be for you without Dave. Those who knew him continue to miss his smiling face, gleaming eyes and gentle spirit. We know how much you meant to each other. Would you join me in lighting this second candle to honor the life of Dave Misner. 55
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Colleagues, please join me in thanking Senator Steadman, for continuing in his steadfast service to this state and this body in spite of such a great loss. 60
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And, finally, I want to extend a special thanks to Senator Ron May, who preceded me in Senate District 10, before somebody moved me to District twelve. My being here was his idea. He's a great mentor, a great legislator and a great friend. 63
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When I graduated from high school in the small town of Whitefish, Montana, our special guest speaker for our commencement came to us all the way from the Vice Principal's office. 67
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You probably remember yours, and like you, I was extremely excited for that special day. Like you probably feel now, I was not that excited about our speaker. 71
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Mr. Lawson, if you happen to hear this, please forgive me. I was young, there were other activities planned for that day that we were anxious to attend.

Over the years, I have thought often of his remarks. He told our graduating class to learn from the past, live for the present, and plan for the future.

Simple principles. First, learn from the past; second, live for the present; third, plan for the future.

At seventeen, I had Lawson's second principle mastered. Learning from the past and planning for the future would become lifelong challenges. These principles seem fitting for us as we prepare for the up-coming sessions of the 70th General Assembly.

Today begins my twentieth session and my fifteenth year. I believe, Senator Hodge, this is true for you as well. We came in with Senator Jahn in 2001. We have fourteen regular sessions and five special sessions behind us. Today marks the fourth opening day that I have had the honor of addressing this chamber.

On opening day three years ago I shared my hopes that we could heal the political wounds of a divisive reapportionment process. I also stressed that success in this institution is not measured by passing bills, but is based on relationships built on respect, civility and trust.

Two years ago, opening day prompted us to reflect on a summer of destruction after more than four thousand wildfires wreaked havoc in places like Waldo Canyon, Lower North Fork, and Cedar Ridge and thousands of others. Sadly we were also reeling from the gruesome Aurora theater shootings.

Last year, opening day, we reviewed the aftermath of another horrific fire season in Colorado, compounded by flooding of biblical proportion. I also touched on the changes inside this chamber after the historic September recalls.

Opening day was also just one week after commemorating the life of another Colorado high school student, lost to an act of violence in another Colorado school. Many of us attended the Celebration of the life of Claire Davis. Please allow me to light the third candle in Claire's honor. Please join me in welcoming Claire's parents, Michael and Desiree.

Year after year, Colorado has faced unthinkable challenges. Year after year, we have seen common Coloradans turn into uncommon heroes through extraordinary acts of bravery and courage.

We have also seen members of this body work to help restore the lives of those affected by unimaginable devastation and loss.

Even in years without catastrophic events, Colorado has faced significant trials. Our boom and bust economic cycles, term limits, and conflicting constitutional requirements have placed each of us into a political game of twister. "Remember right hand blue, left hand red." Please tell me I'm not the only one old enough to remember those commercials.

Year after year I have seen this body contort around countless competing interests to get the job done for those who elected us.

I have seen this process bring out the best in each of us when relationships prevail over partisanship. In addition to what I have seen over 14 years, let me share a little of what I have learned!

My first year, when I was in the Majority...I learned that there weren't ninety-nine other legislators here just waiting for my great ideas.

That lesson comes when your bills get PI'ed by your own party. If you are lucky, it happens before the floor.

I also learned a basic math lesson here. Thirty-three, eighteen and one. Thirty-three, eighteen and one, and I am not "the one." Thirty-three, eighteen and one, and you are not the one either. Try to learn that as quick as you can, it will spare you much grief. For our guests, this is the number it takes to pass a bill.

Fourteen years, thousands of votes, dozens of legislators, three Governors, three Chief Justices. What stands out the most to me is relationships, I mention this every year. 1
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Try to build great relationships here. Think of a great relationship like a great movie. You know one that makes you stop and watch it if you are channel surfing. 4
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Ask my kids, if I flip to Driving Miss Daisy or Shawshank Redemption or We Are Marshall, that TV is mine...I'm gone for the next ninety minutes. Of course my list also includes Caddyshack and Stripes. 7
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The point is everything else stops when you hit one of your favorites. Great relationships are just like that. People who you will stop everything to talk to, even if you don't have time, even if it's just for a minute. I strive to do this, it drives my staff absolutely crazy and frankly it's been more challenging than ever lately. 11
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In fourteen years, I've learned there are countless opportunities here to make a point, and limited opportunities to make a difference. Our ultimate success will be tied to the latter. 16
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Mr. Lawson's second Principle: Live for the Present. 19
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Our time here is so brief. There is more to learn than we can imagine, with no end to the learning curve, none. In the year 2000 was the first time I was in the office that I now occupy. I was visiting with Senate President Ray Powers when he told me that he learned something new about this place and this process every day; he had already been here nineteen years, nineteen years! 21
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There is a lot to this. Strange phrases like "COW amendments," and "move to sever"... sounds like a butcher shop. Weird actions like talking to someone in the well without using their name. Anyplace but here that would be rude. 27
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We have four sets of rules: House, Senate, Joint Rules, plus Mason's rules. 31
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This place takes the word "multitasking" to a whole new level. You can watch a department briefing on spending billions of dollars in less time than it takes you to count the zeros in a billion, all while working on your bill coming up in committee and putting notes together for a town hall you are hosting the next day. 33
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You just have to push yourself, read, ask questions, find people you trust and who know what they are talking about on topics that are foreign to you. You can't possibly become an expert on every issue, but you will vote on all of them. 38
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Here, living for the present means reading, learning the rules, embracing the process and being committed to serving. 42
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And if you are thinking about your legacy, it won't be measured by your votes, your bills, your amendments, the legislative awards hanging on the wall. It will be measured by your word, your commitment, your honor and the quality of relationships you build across these desks, across this aisle, and outside of this chamber. 45
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Mr. Lawson's Third Principle: Plan for the Future. 50
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This is it! This is why we are here. Why we ran for office. 52
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We all want to be a part of building a better future for Colorado. I trust we share a belief that our work here will contribute to that goal. To accomplish this, we must work together. To accomplish this, the area between these desks needs to become less of an aisle of partisan division and more of a pathway for partnerships. This needs to be a pathway for partnerships. 54
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Let's think of ourselves as board members of a twenty-six billion dollar enterprise. That's a pretty good-sized company. We each have an equal vote and an equal voice. 60
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In this publicly owned company we make laws, we change statutes. Red books, our efforts, our success, and even our failures will certainly be reflected in them at the end of this session and the end of this term. I hope these statutes will contribute to a better future for our people and our state. One of our first bills is to adopt the revised statutes we changed in 2014. I hope when we adopt the revised statutes of 2015 they will reflect the best that we can do in this institution for the 5.4 million people we serve. 63
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I hope these statutes will reflect our commitment to K-12, improved school performance, better test scores, more parental choice, higher graduation rates and reasonable, sustainable funding increases.

According to a recent report from the Denver Metro EDC -- our schools are moving in the right direction with a gradual increase in graduation rates over the past decade -- we've gone from twenty-seventh in the nation to twentieth.

We are also holding our own as the ninth highest ranked state in forth grade reading proficiency. As great as that sounds, it needs to improve. This ranking means less than forty-one percent of our students are proficient in reading. Less than forty-one percent! We have heard that testing is too burdensome and is not increasing knowledge. We know there are too many tests, they cost too much and we know "teaching to them" is consuming too much class time and reducing progress. We are committed to reducing this burden, so our teachers can return to teaching!

I want to thank the 1202 Task Force for your countless hours and hard work. We hope to build on this foundation as there is much work ahead of us...and educational excellence must be our shared commitment.

And with our focus on K-12, I hope these statutes will reflect our commitment to workforce development opportunities for our Colorado high-school graduates who are not planning to attend college.

The skill levels necessary for competing in a hi- and low-tech global economy demand more from our graduates. We need more focus on training, skills and knowledge in a variety of vocations from surgical technicians to construction supervisors, equipment operators to IT specialists.

Our latest report from the Colorado Workforce Development Council has provided a wealth of insight on Colorado's progress in workforce development. The opportunities and obstacles identified in the "Colorado Talent Pipeline Report" published last week provide us with a roadmap for increasing the vital public/private partnerships that are bringing our schools and our employers together for our students.

Empowering our kids to succeed is our greatest responsibility - their success is the ultimate return on our investment.

And, I hope our statutes will reflect the will of the Seventieth General Assembly to hold ourselves accountable for our own government. Let's look in, let's scrutinize how this twenty-six billion dollar enterprise functions, how it regulates, how it performs its core duties. Let's look at one, how we regulate businesses and two, how we operate our own business.

First, we do some regulating here. Public safety, security, environmental protection, consumer protection are legitimate requirements of a well-governed state. We are generating over fourteen thousand pages of new regulations per year - fourteen thousand pages! Any regulation that's beyond our core function just becomes costly and cumbersome, impeding economic development and making us less competitive than other states. The net effect is less jobs, less economic opportunity, and less state revenues when we need more of all three.

Maybe we should adopt the tactic of the most competitive retailer on the planet. They have a simple slogan, "Roll Back Prices" they don't do it to be charitable, they don't do it to cut into their profits, they do it to be more competitive in the market place. Rolling back costly, useless regulations will make us more competitive.

Even though much of our state is thrive, if we are not sharpening out competitive edge every place we can, we are losing it every place we don't.

Second, holding ourselves accountable also means looking in, reviewing our business, the business of government.

Our statutes empower every department and every program we have. Colorado state employees are some of the most talented and dedicated men and women in the workforce, but many of our bureaucracies, our systems and our programs are stuck in the Stone Age. For some of you, this means the eighties.

Our trail of failing programs with questionable results and poor accountability is growing longer with every audit. Hundreds of millions of taxpayer dollars are being spent, and Coloradans deserve accountability, transparency and results. This is not the time to read the list of deficiencies...or point fingers...or place blame outside this chamber. We are to blame. Those are our departments. Those are our programs. This is our responsibility. If we are complacent to keep broken bureaucracies ...then we are complicit in their failures. This is the time to act!

I hope the revised statutes of 2015 will reflect a commitment to making our students safer in our public schools.

As parents we worry about our kids being on time for class, having enough lunch money, remembering their homework, or carrying a backpack full of books that's half their weight. We shouldn't have to worry about their safety.

As a parent and a policy maker I have been taking their safety for granted. But the tragic loss of life at schools like Columbine, Platte Canyon, Arapahoe and Doherty prove this issue must be confronted. This body must seek solutions.

I can't thank the Davis family enough for all of the hard work that you and your team have put into this issue. On behalf of the Senate, I pledge our dedication to finding ways to keep our kids safer in our schools. Let's thank them again for joining us today, and partnering with us in this effort.

I hope the statutes of 2015 will reflect a commitment to honor our oath to support and defend our Constitution.

We are about to face one of the best problems we have had in this state, and in this legislature in a long time...it's called prosperity. After a historic recession, revenue drops and budget shortfalls, Colorado is again estimating revenues that are above our constitutional allowance.

This is not new territory for us. On January 6, 1999 President Ray Powers stood at this very podium and faced the same issue. He said, "Today, our citizens expect this Legislature to return the surplus." President Powers went on to add his concern that refunds would trigger reductions in capital spending and transportation funding." Wow, does this sound familiar? Apparently Solomon was right...there's nothing new under the sun. Certainly, there is nothing new under the gold dome.

Coloradans were generous with their money under Referendum "C," and the state has retained nearly ten billion dollars more than the original TABOR limits since its passage in 2005. In the current fiscal year alone the new cap will allow the state to keep more than two billion dollars above the original TABOR limit and we are expecting revenue well beyond this.

There are numerous discussions about how to deal with these funds - the surplus - but frankly these talks are moot. The people of Colorado made that decision for us, and more importantly, they made it for themselves. Their constitution tells us it's their money, they want it, and we should give it back.

"There are only a few of us that are given the privilege to serve and help shape the future of our state in the Colorado Senate. It is a responsibility we can never take lightly and a privilege none of us will ever forget." These words were spoken by Minority Leader Mike Feeley, concluding his remarks on opening day in 1999.

Colleagues, in one hundred twenty days our job here will get done. The school finance act will come together, the budget will pass and we will tackle around six hundred bills. We will leave a reflection of our collective will in these statutes.

Nil Sine Numine. Nothing without Providence. Perhaps our state's forefathers who claimed this poignant motto were on to something. Their legacy was surely greater than the bills they passed; it was larger than this magnificent building.

They left behind something that would prevail long after their passing and we are still benefitting from their legacy. I hope those who follow us will benefit from ours.

President Cadman recognized Minority Leader Carroll to address the Senate.

MOVING COLORADO FORWARD

Welcome. President Cadman, Minority Leader Scheffel, and fellow Senators. Congratulations on your election to the Colorado Senate and congratulations on your new positions that offer you an incredible opportunity to serve the People of Colorado. Welcome to friends, family & guests. It is truly a privilege to be here.

Today is the start of a session where will we return to do the work of the Citizens of Colorado. It is a privilege to represent this beautiful state -- with over 50 fourteeners, over a dozen mountain ranges, and a strong and resilient community that has been through the trenches together -- and survived, only stronger. Today we move forward.

The Colorado way is to work together. And we look forward to working with all of you. Last session, 97% of our bills that passed were bipartisan, and we worked with every Senator to work to pass laws that move our state forward, and we have every reason to hope and expect that you will do the same. After all, when we as Senators each focus on who we really work for and what they want from us, we have a responsibility and a great opportunity to continue to show our citizens how Colorado is different than D.C. and is an example for other states. I know I speak for my colleagues on the Democratic side of the aisle that they are eager to roll up their sleeves, and work together to get results. We are committed to continuing Colorado's progress and to continuing to move Colorado forward.

We felt the struggles of Coloradans. We Listened. We Responded. Last year on Opening Day we said we wanted to focus on ensuring that every Coloradan had the Freedom to Succeed.

Our unemployment rate has moved from 6.5% last year to 4.1% today. We have moved from 40th in the nation for job growth to the fastest growing economy according to Business Insider.

- Coloradans asked us to grow the economy and add jobs. And we did.
 - We invested in advanced industries, job training, developed pipelines to help businesses find the right employees.
- Coloradans asked us to address sky-rocketing college tuition and student debt. And we did.
- Coloradans asked us to address access and the cost of child care in Colorado. And we did.
- Coloradans asked us to focus on recovery for communities in our state devastated by the floods and fires. And we did.
- Coloradans wanted us to unite, work together, work across the aisle to get real and meaningful results on the issues that matter most to Coloradans. And with your help, we did.
 - Last year we nearly doubled the amount of deadlines and late bill extensions for Republican bills.
 - And Republicans -- even in the minority -- passed an average 9 bills per member, working with Democratic Leadership.

After all, these halls are not about forcing a partisan agenda, they are about doing what is right.

What's right -- what's just -- is an Economy That Works for Everyone - Not Just a Few At The Top. Despite Colorado's Recovery, we all know that there is MUCH more to be done. We know that while Colorado is leading the nation in many respects, too many people are still being left behind. A stagnant wage isn't fair to the young families working to keep up with the rising costs of healthcare, and every layoff is more than a statistic; it's the difference between enough food at dinner or paying the electric bill. We know that our recovery will be real, and enduring when it is felt directly by all Colorado families, by all 64 counties, both urban and rural. We know the recovery will be done when it is felt that every Coloradan has the opportunity to be free from debt and is able to plan for the future again with some financial peace of mind.

- This year we will focus on assisting displaced workers, rural economic development, encourage small business investment in economically distressed areas including urban and rural sectors, promote job training, retirement security, and work to address issues with long-term unemployed Coloradans.

We Need to Ease the Middle Class Squeeze. While I am extremely proud that we've added over 228,000 jobs in Colorado since February of 2010, the mounting pressures on the middle class have created real restrictions on freedoms and opportunities for everyday Coloradans to live the life they choose. And though Colorado has just raised the minimum wage to \$8.23 per hour, that still only equates to just over \$17,000 per year. When working families are faced with the extraordinary costs of child-care, credit card debt, medical care, housing, college tuition, and caring for our aging parents, \$8.23 an hour just doesn't cut it.

There is a Mounting Debt Crisis. If Coloradans are willing to work hard, they should have a fair shot to pay off some of their debt, help send their kids to college, start a business, or put some money towards their retirement.

Student loan debt. Coloradans carry almost \$107 million in private student loan debt for some that could mean an 18% interest rate, but it can go even higher than that. Over time, this can double or triple the amount owed on loans. It's time they are permanently capped along with tuition increases at our universities. The burden of student debt is preventing some kids from even entering college and for others it amounts to a life-time of loan payments, just to barely keep up with interest.

Credit card debt. While student loan debt has now surpassed credit card debt, Americans are still carrying about \$882 billion in aggregate credit card debt alone, with the average interest rate of 14.95 %.

Child care debt. Anyone who has a little one around won't be surprised that the average cost of child care is \$12,400 per year. If a family has two kids in day care, the costs exceed the average rent in all 50 states. We started to address this last year and will continue to again this year.

Retirement Security Is Insecure. Not only did the Great Recession topple the housing market but it has left the every day American with a net of \$0 in retirement savings. America has a retirement income deficit of about \$6.6 trillion dollars. As of 2001, 62% of private sector employees had access to workplace retirement benefits. In recent years, that has dropped to 52%. Social Security covers about 35% of the average person's needed income in retirement, but people generally need 65-85% to maintain their standard of living.

My dad lost a lifetime of his hard-earned wages and savings due to medical expenses from Parkinson's and dementia and my mom had to defer her retirement almost 10 years and sell her home and other items to retire. They are not alone. Ask most people - and they do not know if, when or how they are going to afford to retire.

While every person and family has to take responsibility for managing their own finances, we must do all we can to keep our promise to hardworking Coloradans that they will be able to retire with dignity.

And we cannot overstate the importance of education on job creation and economic development.

Education is the Great Liberator, and it is the foundation of our freedom as Americans. We are a nation, and state, of thinkers and innovators. And that tradition should be harnessed and honored as sacred. This year the committee for the esteemed Nobel Peace Prize co-awarded their prize to Malala Yousafzai for her fight for the right of all children to an education. Her story may seem far away, but the take-away of this is universal. Education is a means for liberation and peace. It is a fundamental human right. Schools should be a safe place for kids to learn -- not a war zone.

An early childhood education - which we know works and provides the most cost-effective investment to predict future success both academically, vocationally and in avoided costs in the corrections system -- will foster opportunities for an entire generation.

A post-secondary education, teaches Coloradans the skills they need to flourish, offering opportunity, and liberty to excel in the life they choose.

Just take a moment to think about what kind of community we would have if every child had a access to education from pre-school through higher education. Every child would be free to pursue their fullest potential. These opportunities are critical to give every person the Freedom to Succeed.

I Am Proud of Colorado. Together, we have accomplished a great deal to move Colorado forward over the past several years.

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We have the fastest growing economy, 2nd best state for entrepreneurship and innovation, and the 5th best state for small business job gains. We are the 2nd most highly educated state in the country. Colorado is the 4th happiest state in the nation. We have the 6th highest quality of life, and are the 8th healthiest state with the lowest obesity rate in the U.S. We are a leader in renewable energy, voting rights, and in evidence-based criminal justice reforms. We live within our means and balance our budget every year.

We have a lot to be proud of.

We have reduced the number of uninsured in Colorado and protected patient choice in health care. We have put government online and in the Sunshine. We are a state that values equality in every sense of the word and for the 6th year in a row, Colorado has the highest number of women serving in our state legislature in the U.S.

Together with you, and the people of the State of Colorado we have moved Colorado forward and accomplished a great deal. We love Colorado for so many reasons, including our parks, wildlife, tourism and spectacular vistas. It is a privilege to live and work here.

But we know there's more to do. We cannot afford to go backward or lose the gains we have made. We need to ensure the economy continues to grow everywhere in the state for everyone.

So it is a tall order and it won't happen overnight. But my dad used to say "Can't" or "impossible" were simply failures of imagination. Even the late Nelson Mandela said "It always seems impossible until it's done."

We can do this. People who work hard and play by the rules should be able to get ahead. We can tackle the needs of Colorado families every day we are here. Because they are who I represent and who you represent, we will find common ground in solving problems and continuing to move Colorado, forward.

Senate reconvened.

On motion of Majority Leader Scheffel, and with the unanimous consent of those elected to the Senate, the remarks of President Cadman and Minority Leader Carroll were ordered spread upon the pages of the journal.

Senate in recess. Senate reconvened.

MESSAGE FROM THE HOUSE

January 7, 2015

Mr. President:

The House has adopted and transmits herewith SJR15-001.

INTRODUCTION OF BILLS -- FIRST READING

The following bills were read by title and referred to the committees indicated:

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| SB15-001 | by Senator(s) Cadman, Scheffel; --Concerning the refunding of state revenues in excess of the state fiscal year spending limit.
Finance | 6
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| SB15-002 | by Senator(s) Roberts; --Concerning an extension of the date by which the executive director of the department of public safety must submit to the joint budget committee a report regarding statewide radio communications.
Judiciary | 10
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| SB15-003 | by Senator(s) Merrifield; --Concerning the requirement that fifty percent of an educator's performance evaluation be determined by student academic growth.
Education | 16
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| SB15-004 | by Senator(s) Jahn; also Representative(s) Primavera--Concerning trained volunteer court-appointed special advocates for youth brought before a court in a truancy proceeding.
Judiciary | 21
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| SB15-005 | by Senator(s) Cooke; also Representative(s) Foote--Concerning medical testing in certain first degree assault cases.
Judiciary | 26
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| SB15-006 | by Senator(s) Woods; also Representative(s) Saine--Concerning limitations on forfeiture actions.
Judiciary | 31
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| SB15-007 | by Senator(s) Guzman; also Representative(s) Willett--Concerning standards related to community corrections.
Judiciary | 36
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| SB15-008 | by Senator(s) Roberts, Hodge, Jones; also Representative(s) Vigil, Coram, Mitsch Bush--Concerning the promotion of water conservation in the land use planning process.
Agriculture, Natural Resources, & Energy | 41
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| SB15-009 | by Senator(s) Jones; also Representative(s) Hamner--Concerning a grant program to promote the use of woody biomass as a fuel source for public buildings.
Agriculture, Natural Resources, & Energy | 46
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| SB15-010 | by Senator(s) Hodge, Jones, Roberts; also Representative(s) Mitsch Bush--Concerning augmentation requirements for wells withdrawing water from the Dawson aquifer.
Agriculture, Natural Resources, & Energy | 51
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| SB15-011 | by Senator(s) Todd; also Representative(s) Primavera--Concerning the pilot program for persons with spinal cord injuries relating to the use of complementary and alternative medicine.
Health & Human Services | 56
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| SB15-012 | by Senator(s) Kefalas and Marble, Todd; also Representative(s) Pettersen--Concerning the treatment of child support for purposes of the Colorado works program.
Health & Human Services | 61
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SB15-013	by Senator(s) Balmer, Guzman; also Representative(s) Court and Coram--Concerning extending the deadline for peace officers to complete dog encounter training to June 30, 2015. Judiciary	1 2 3 4 5 6
SB15-014	by Senator(s) Aguilar; also Representative(s) Singer--Concerning marijuana issues that are not regulated by the department of revenue. Health & Human Services	7 8 9 10
SB15-015	by Senator(s) Kefalas; also Representative(s) Primavera--Concerning a clarification of benefits for autism spectrum disorders in health benefit plans issued in this state. Health & Human Services Business, Labor, & Technology	11 12 13 14 15 16
SB15-016	by Senator(s) Steadman; --Concerning marriages by individuals who are parties to a civil union, and, in connection therewith, prohibiting marriages in circumstances in which one of the parties is already in a civil union with another individual, addressing the legal effect of parties to a civil union marrying each other, clarifying the dissolution process when parties to a civil union marry, and amending the bigamy statute to include parties to a civil union. State, Veterans, & Military Affairs	17 18 19 20 21 22 23 24
SB15-017	by Senator(s) Jones, Sonnenberg; also Representative(s) Coram, Mitsch Bush, Vigil--Concerning the appellate process governing a district court's review of final agency actions concerning groundwater. Judiciary	25 26 27 28 29 30
SB15-018	by Senator(s) Neville T.; also Representative(s) Neville P.--Concerning the repeal of the late vehicle registration fee. Transportation Finance	31 32 33 34 35 36
SB15-019	by Senator(s) Sonnenberg and Jahn; also Representative(s) Nordberg--Concerning the authority of the state auditor to conduct a performance audit of the Colorado health benefit exchange. Health & Human Services	37 38 39 40 41 42
SB15-020	by Senator(s) Newell; also Representative(s) McCann--Concerning education regarding the prevention of child sexual abuse and assault. Education Judiciary	43 44 45 46 47 48
SB15-021	by Senator(s) Baumgardner; also Representative(s) Vigil--Concerning the repeal of the interstate pest control compact. Agriculture, Natural Resources, & Energy	49 50 51 52 53
SB15-022	by Senator(s) Roberts; --Concerning the wildfire risk reduction grant program. Agriculture, Natural Resources, & Energy	54 55 56 57
SB15-023	by Senator(s) Crowder; --Concerning the use of an off-highway vehicle to cross a roadway. Transportation	58 59 60 61
SB15-024	by Senator(s) Sonnenberg and Jahn, Guzman; also Representative(s) Ryden, Nordberg, Primavera--Concerning updates to the local government audit law to maintain consistency with audit standards. Local Government	62 63 64 65 66 67
SB15-025	by Senator(s) Jones, Balmer, Scott, Ulibarri; also Representative(s) Melton, Court, Ginal--Concerning the transfer of an individual's retirement funds to the statewide defined benefit plan administered by the fire and police pension association. Finance	68 69 70 71 72

SB15-026	by Senator(s) Balmer, Ulibarri; also Representative(s) Ginal, Court, Melton--Concerning the contribution rate for participants beginning membership in the fire and police pension association's statewide defined benefit plan. Finance	1 2 3 4 5 6 7
SB15-027	by Senator(s) Ulibarri, Balmer, Jones; also Representative(s) Court, Ginal, Melton--Concerning additional authority of the board of directors of the fire and police pension association to assess administrative charges. Finance	8 9 10 11 12 13
SB15-028	by Senator(s) Balmer; also Representative(s) Ginal, Court, Melton--Concerning requirements for employee participation in a plan administered by the fire and police pension association. Finance	14 15 16 17 18 19
SB15-029	by Senator(s) Ulibarri; also Representative(s) Melton, Court, Ginal--Concerning a study of volunteer firefighter pension plans in the state. Finance	20 21 22 23 24
SB15-030	by Senator(s) Carroll, Cadman; --Concerning removing culpability for prostitution for a victim of human trafficking. Judiciary	25 26 27 28 29
SB15-031	by Senator(s) Hill; --Concerning reciprocity to practice a profession in Colorado during a person's first year of residency in this state. Business, Labor, & Technology	30 31 32 33 34
SB15-032	by Senator(s) Marble; --Concerning allowing a law-abiding person to carry a concealed handgun without a permit, and, in connection therewith, preserving current laws restricting the carrying of concealed handguns on certain property including school grounds. Judiciary	35 36 37 38 39 40
SB15-033	by Senator(s) Kerr; --Concerning increasing the funding for preschool through twelfth grade public education, and, in connection therewith, increasing the funding for full-day kindergarten and requiring the secretary of state to submit a ballot question to authorize the state to retain and spend for preschool through twelfth grade public education any state revenues above the excess state revenues cap approved by the voters in 2005. State, Veterans, & Military Affairs	41 42 43 44 45 46 47 48
SB15-034	by Senator(s) Ulibarri; also Representative(s) Lebsock--Concerning a reduction in the maximum permissible finance charge that a creditor may apply to a credit card. Business, Labor, & Technology	49 50 51 52 53
SB15-035	by Senator(s) Johnston, Guzman, Roberts, Scott, Steadman; also Representative(s) Kagan, Foote, McCann--Concerning the enactment of Colorado Revised Statutes 2014 as the positive and statutory law of the state of Colorado. Judiciary	54 55 56 57 58 59
SB15-036	by Senator(s) Donovan; --Concerning the creation of a rural economic emergency assistance grant program for the provision of emergency-based grant funds to rural communities experiencing certain significant economic events that have led to substantial job loss in the rural community, and, in connection therewith, authorizing the division of local government within the department of local affairs to administer the grant program. State, Veterans, & Military Affairs	60 61 62 63 64 65 66 67
SB15-037	by Senator(s) Garcia; also Representative(s) Navarro, Esgar--Concerning youthful offenders sentenced to the department of corrections. Judiciary	68 69 70 71 72

SB15-038	by Senator(s) Aguilar; --Concerning access to certain records of a county department of human or social services containing personal identifying information by an auditor conducting a financial or performance audit of that department. State, Veterans, & Military Affairs	1 2 3 4 5 6
SB15-039	by Senator(s) Lambert, Cadman; also Representative(s) Humphrey--Concerning the retention by the state of Colorado of concurrent jurisdiction over certain federal lands, and, in connection therewith, the retention by the state of concurrent jurisdiction over land owned and operated within the state by the United States forest service and the United States bureau of land management. State, Veterans, & Military Affairs	7 8 9 10 11 12 13 14
SB15-040	by Senator(s) Hodge, Martinez Humenik; also Representative(s) Priola and Moreno--Concerning the authority of any county to implement a sales tax on retail marijuana subject to approval by the eligible electors of the county. Local Government Finance	15 16 17 18 19 20 21
SB15-041	by Senator(s) Holbert; also Representative(s) Van Winkle--Concerning a requirement that local governments regulate amateur radio communications in accordance with an existing federal preemption established by the federal communications commission. Local Government	22 23 24 25 26 27
SB15-042	by Senator(s) Sonnenberg; also Representative(s) Becker J.--Concerning mandatory reports of animal abuse. Judiciary	28 29 30 31 32
SB15-043	by Senator(s) Heath; --Concerning clarifying changes to the prosecution fellowship program. Judiciary	33 34 35 36 37
SB15-044	by Senator(s) Scott, Sonnenberg, Holbert, Cadman, Crowder, Lambert, Lundberg; also Representative(s) Thurlow--Concerning a reduction in Colorado's renewable energy standard. Agriculture, Natural Resources, & Energy	38 39 40 41 42 43
SB15-045	by Senator(s) Lundberg; --Concerning the creation of income tax credits for nonpublic education. Education	44 45 46 47 48
SB15-046	by Senator(s) Grantham; --Concerning reducing the cost of attainment of renewable energy standards by electric utilities that are not investor-owned, and, in connection therewith, allowing purchases of electricity from community solar gardens by cooperative electric associations to qualify as retail distributed generation. Agriculture, Natural Resources, & Energy	49 50 51 52 53 54 55
SB15-047	by Senator(s) Steadman, Guzman, Johnston; also Representative(s) McCann, Foote, Kagan--Concerning notification to legislators about the adoption of executive branch agency rules that implement newly enacted legislation. State, Veterans, & Military Affairs	56 57 58 59 60 61 62 63 64

On motion of Majority Leader Scheffel, the Senate adjourned until 10:00 a.m., Thursday,
January 8, 2015.

Approved:

Bill L. Cadman
President of the Senate

Attest:

Cindi L. Markwell
Secretary of the Senate

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